



## 10 Engagement and Consultation

This section of the ToR presents the plan that outlines the engagement and consultation activities that will occur during preparation of the Terms of Reference and the environmental assessment.

In support of this ToR, a Record of Consultation (RoC) has been prepared. The RoC identifies and details all of the consultation and engagement activities undertaken during the preparation of the ToR, and will be maintained during the EA phase of the Project to ensure continuity in the documentation process.

### 10.1 Principles and Approach

#### 10.1.1 Indigenous Communities Consultation

The plan for Indigenous communities consultation was developed in accordance with the following components:

- › Elders' guiding principles;
- › Webeque First Nation three-tier approach to Indigenous community consultation/engagement; and
- › Requirements of applicable legislation, policies and guidelines.

##### 10.1.1.1 Elders' Guiding Principles

Guidance has been provided to the Webeque Project Team by Elders. This guidance has been provided to ensure that the Webeque First Nation conducts consultation/engagement for the Project in a respectful manner that reflects the culture and traditions of the Webeque people and their clans and neighbours outside the Webeque First Nation. As guided, the Project Team will ensure that all project-related consultation and engagement activities will be inclusive of the following guiding principles:

- › Mutual recognition of nation to nation;
- › Mutual recognition of ancestral knowledge;
- › Mutual recognition of traditional knowledge and practices;
- › Mutual recognition of clan families and relationships;
- › Mutual recognition of sustainable livelihood; and
- › Mutual recognition of traditional protocols.

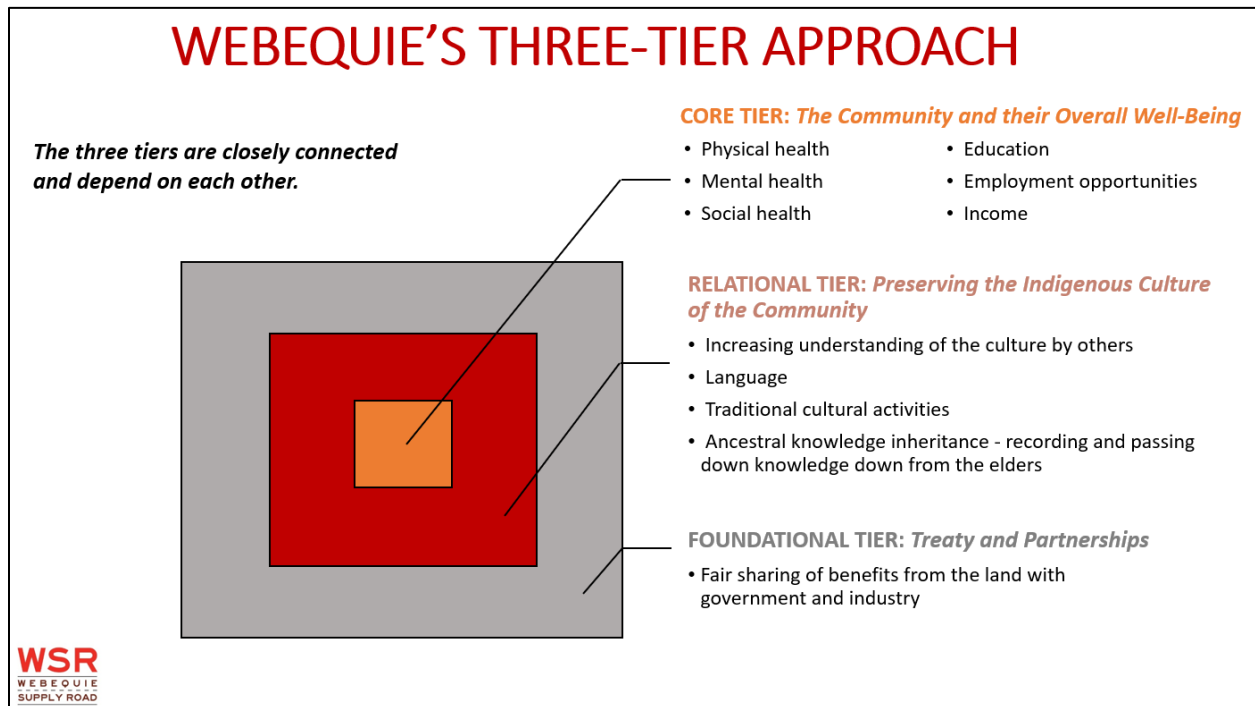
When visiting other communities, the Project Team will respect their protocols and processes, their values and traditions, and their lands. Additionally, consultation activities will include the key elements of consultation as outlined in the Nishnawbe Aski Nation *Handbook on Consultation in Natural Resource Development* (2007) to ensure that consultation is:

- › A continuous process;
- › About exchanging information;
- › About building relationships;
- › About getting feedback;
- › About exchanging additional information, as required;
- › About identifying issues;
- › About accommodation and reconciliation;
- › About fairness; and
- › About negotiating with the right attitude.

### 10.1.1.2 Webeque First Nation Three-Tier Approach

Webeque First Nation has developed a three-tier framework for their approach to Indigenous consultation. The three-tier approach is consistent with the Webeque First Nation’s traditional cultural values, customs and beliefs, as shown in **Figure 10.1** and described below.

**Figure 10.1: Webeque First Nation Three-Tier Consultation Approach**



This consultation approach has been inherently passed on through generations by Webeque First Nation’s Indigenous Knowledge Keepers and forms part of the Elders’ Guiding Principles that harmonize with regulatory requirements for consultation.

#### **Core Tier - Webeque First Nation**

The community approach to project development and consultation in Webeque First Nation is based on *Bimachiowiin* (life sustaining or sustainable), *Ondatissiwiin* (source of life) and *Minobiimatissiwiin* (prosperity and good life agreements).

***Bimachiowiin*** is a result of sustainable community, which relies on the Foundational Tier. This is the tier where relationships are made with the Ontario Government and its various ministries undertaking the projects. The benefits are brought back to flow to the community, which triggers federal judiciary responsibility and involvement.

***Ondatissiwiin*** is the source of life. The source of livelihood depends on the relationship and benefit agreements with First Nation Partners, governments and industry, which is a benefit for the community. The source is realized through project development or exploring and it either must be found or created. For this project, access to the source of *bimachiowiin* is a supply road project and, as such, must be explored and created.



*Minobiimatissiwiin* is the result of prosperity and good life agreements. It is measurable through baseline studies of existing social and economic conditions today. The ToR and the EA will identify the socio-economic benefits for the community.

### ***Relational Tier – First Nations Neighbours and Government Agencies***

In order to sustain its way of life, the community must breathe and the people must be able to practice their way of life with the land, as well as their languages and culture. The Relational Tier next to the core of the community is an adaptive transitional tier supporting the fixed location of the community and relies on the land animals and wildlife to allow community members to practice the creator-given rights to hunt and fish without having to move the family to different locations for harvesting purposes.

It is well understood by the people of the Webeque First Nation that any project developed within their traditional territory could have effects on others. It is also well understood that the regulatory environment to develop projects, requires approvals and authorizations from government agencies.

The Relational Tier of Webeque's approach to consultation and project development involves outreach to and involvement of other potentially affected First Nations, many of whom are home to Webeque family/clan members; and developing relationships with and working closely with agencies of the provincial and federal governments. It is recognized that these relationships and connections are important to maintain in a positive way.

### ***Foundational Tier – Social and Economic Benefits from the Land***

The approach to project development and consultation is based on the overarching objective to create social and economic benefits for the members of the Webeque First Nation through the use and development of resources on their lands.

Social and economic benefits will result in a number of positive outcomes for the community, including improved standard of living through increased revenues; and self-determination – reduced reliance on provincial and federal government sources of funding, and the ability for the community to make decisions about activities and development within their traditional territory.

The social benefits of increased economic activity and revenues into the community are many, including improved housing and family well-being through reduced crowding that will also lead to improved health conditions. Creating economic activity will also increase skill levels and employment opportunities, all of which contribute to economic prosperity, which will then contribute to the improvement of all social outcomes for the community. One of those opportunities is mining potential within the mineralized zone in and around McFaulds Lake. This area is located approximately 75 km east of the Webeque First Nation, and lies within their traditional lands. Increased mineral exploration and the proposed mine developments within and around the mineralized zone of McFaulds Lake is considered an important and long-term economic opportunity by the Webeque First Nation.

Economic prosperity, social well-being and self-determination are at the foundation of the three-tier approach. Development opportunities must, in and of themselves, also be sustainable, providing long-term benefits to the community, and not at any cost. Any development within the traditional territory of the Webeque First Nation must be respectful of and consistent with the values, traditions and culture of the community.



### 10.1.1.3 Requirements of Applicable Legislation, Policies and Guidelines

The Webeque Project Team will also conduct the EA based on conventional principles and approaches that are consistent with legislative requirements and the Ministry of the Environment, Conservation and Parks Code of Practice and recognized best practices in Indigenous community, public and stakeholder engagement and consultation. In this context, the Webeque Project Team recognizes that adhering to the following principles will be important in conducting a successful engagement and consultation program for the Project:

- › Early, ongoing, clear, timely and respectful communication and dialogue with all identified Indigenous communities, government agencies, stakeholders and other affected/interested parties;
- › Providing multiple and ongoing opportunities for all affected and interested parties to communicate with members of the Project Team and to provide input and responses in a way that meets their needs;
- › Open, transparent, traceable and flexible planning and decision-making processes; and
- › Documenting input received during the consultation process and follow-up with all participants on how their input was considered and (as appropriate) incorporated into project plans, or an explanation of why it could not be incorporated.

### 10.1.2 Duty to Consult with Indigenous Peoples

It is the Crown's constitutional duty to determine whether a Duty to Consult has been triggered by a Project and, if so, identify the Indigenous communities to be engaged and the appropriate consultation to be undertaken with those communities. As the Webeque Supply Road Project falls under the jurisdiction of both the provincial *Environmental Assessment Act* (EA Act), and the federal *Impact Assessment Act*, both federal and provincial agencies represent the Crown. The Crown can delegate some aspects of the duty to consult to project proponents. Project proponents are obliged under the EA Act to consult with all interested parties, including Indigenous communities. To ensure engagement and consultation with Indigenous communities is meaningful, it is important to recognize that Indigenous communities have varying rights and interests in respect of the Project; consequently, they may request different approaches to consultation and engagement, as well as accommodation, where appropriate, to mitigate impacts to their rights and interests. In addition, the "public" consultation process is also open to the Indigenous communities.

The Ministry of the Environmental, Conservation and Parks (MECP) and Ministry of Energy, Northern Development and Mines (ENDM), on behalf of the Ontario Government, have formally delegated some procedural aspects of consultation required under the *EA Act* to the Webeque First Nation, as proponent. A Memorandum of Understanding (MOU) between MECP, ENDM and Webeque First Nation, setting out how roles and responsibilities related to the Duty to Consult will be shared amongst the three parties, is in the process of being finalized. Material from the executed MOU will be included in the final ToR. As established in the draft MOU, Webeque First Nation's roles and responsibilities include the following:

#### 1. Consultation and Planning Notification

- a. Works with Ontario to delineate clear roles and responsibilities for consultation as set out in the MOU;
- b. Prepares Aboriginal consultation plans for the preparation of the terms of reference and the environmental assessment and submits to Ontario for review. The consultation plan for the environmental assessment must be submitted as part of the terms of reference. Consultation plans must include:



- i. Outline of how the Proponent will engage with the Aboriginal Communities and meet Statutory Consultation requirements as part of the Ontario's environmental assessment process and the procedural aspects of consultation delegated in this MOU;
  - ii. Outline how any community consultation protocols have been incorporated, and if not, the reasons why they have not; and
  - iii. Timetable for completion of all responsibilities;
- c. During the consultation process, considers whether separate engagement plans for each community should be developed in consultation with the Aboriginal Communities for each phase of the environmental assessment process;
- d. Refers any requests for financial or other support received from Aboriginal Communities to Ontario;
- e. Drafts notices associated with the environmental assessment process (e.g., Notice of Commencement of Terms of Reference) for MECP review, and the proponent circulates with input from Ontario on appropriate distribution;
- f. Provides Aboriginal Communities with timely notice of the Project to consider possible impacts (e.g., notices required under the Environmental Assessment Act);
- g. Provides copies of all environmental assessment related documents to Aboriginal Communities for review and comment;
- h. Requests acknowledgement of receipt of all statutory notices from Aboriginal Communities (including the notice of submission of final terms of reference, notice of commencement of environmental assessment, and notice of submission of final environmental assessment), and follows up with Aboriginal Communities to confirm receipt if acknowledgement is not received (and maintains a record of these communications);
- i. Requests confirmation of receipt of draft terms of reference and environmental assessment documents, and follows up with Aboriginal Communities to confirm receipt if acknowledgement is not received (and maintains a record of these communications).

## **2. Undertaking Consultation Activities, including Issues Resolution and Follow-Up**

- a. Works with MECP and ENDM to coordinate consultation activities and identify appropriate times for Ontario participation in Proponent-led activities, with the goals of ensuring meaningful consultation and to avoid duplication of effort by Aboriginal Communities, the Proponent, and Ontario (e.g., coordination through bi-weekly calls);
- b. Leads the procedural aspects of consultation activities throughout the environmental assessment process to:
  - i. Provide Aboriginal Communities with information about the Project;
  - ii. Explain the role the Proponent will have in consultation related to the Duty and Statutory Consultation;
  - iii. Identify concerns Aboriginal Communities may have about potential adverse impacts the Project may have on Aboriginal or treaty rights, including inviting Aboriginal Communities to share Indigenous Knowledge or information about traditional land use that may be impacted by the Project;
  - iv. Seek input on measures to avoid, mitigate, or offset potential impacts to Aboriginal or treaty rights; and
  - v. Provide opportunity for Aboriginal Communities to discuss changes to project design, mitigation strategies, monitoring and adaptive management plans;



- c. Prepares materials in plain language and arranges for translation, if required, sets up meetings with Aboriginal Communities, arranges logistics for Proponent-led activities;
- d. Provides funding for logistics for Proponent-led consultation activities (meeting spaces, hospitality, including costs associated with translation, document printing and distribution);
- e. Refers any concerns raised by Aboriginal Communities with respect to the regulatory approvals process, timing of review of documents, meeting delays which may impact scheduling, etc. to Ontario;
- f. Refers any requests for financial or other support, including capacity funding, received from Aboriginal Communities to Ontario;
- g. Works with Aboriginal Communities to resolve issues and address concerns raised throughout the process, including:
  - i. Providing additional information about the Project and discuss how any changes to the Project could address potential impacts to rights (e.g., changes to project design to avoid impacts, mitigation strategies, monitoring, adaptive management plans); and
  - ii. Following-up with Aboriginal Communities on issues related to project impacts and documents how issues were addressed during all phases of the environmental assessment process;
- h. Refers questions, comment or concerns raised by Aboriginal communities to Ontario that may be out of scope of the Proponent, the Project or the environmental assessment;
- i. Integrates Indigenous Knowledge, and land use studies received from Aboriginal Communities into environmental assessment documentation, as appropriate, and documents how information was incorporated in the record of consultation;
- j. Advises Ontario within a month of receipt of:
  - i. any actual, potential or asserted adverse impact of the Project on established or asserted Aboriginal or treaty rights, whether Webequie First Nation becomes aware of such impact or assertion through its consultation activities or otherwise;
  - ii. any notice or statement by any Aboriginal Community that some or all of its Aboriginal or treaty rights concerns in connection with the Project have been resolved, how they have been addressed and whether the Aboriginal Community is supportive of the Project; and
  - iii. any questions, comments or concerns raised by Aboriginal Communities that fall outside the scope of the Project and the environmental assessment.

### **3. Record Keeping**

- a. Works with Ontario to develop common templates to record consultation that meets both Statutory Consultation and Duty obligations;
- b. Submits monthly consultation reports to Ontario (using template);
- c. Keeps detailed and organized records of all consultation activities (e.g., meetings, calls, correspondence) and analyzes input received from Aboriginal Communities using common template;
- d. Integrates Indigenous Knowledge, and land use studies received from Aboriginal Communities into environmental assessment documentation, as appropriate, and documents how information was incorporated in the record of consultation;
- e. Prepares and submits record of consultations for the terms of reference and environmental assessment to Ontario, including detailed records of correspondence, meetings, receipt of



notices, etc., issues raised and how they were resolved or addressed. Includes primary records as appendices to the records of consultation.

## 10.2 Indigenous Communities and Stakeholder Identification

### 10.2.1 Identification of Indigenous Communities

In coordination with other provincial government agencies, Ontario (MECP) identified a list of twenty-two (22) Indigenous communities to the Webequie Project Team that are to be consulted with, as part of its consultation and project planning. These communities were identified by Ontario, as per direction provided in the letter from MECP to the Webequie First Nation on December 19, 2018, as potentially having their rights and/or interests affected by the Project. Sixteen (16) of these Indigenous communities may be affected by the Project, whereas, the other six (6) Indigenous communities may have potential interest in the Project. The full list of communities is presented in **Table 10-1** below.

**Table 10-1: Indigenous Communities to be Engaged/Consulted**

Tribal Council or Affiliation	Community or Organization
Matawa Tribal Council	Aroland First Nation
	Constance Lake First Nation
	Eabametoong First Nation
	Ginoogaming First Nation
	Long Lake #58 First Nation
	Marten Falls First Nation
	Neskantanga First Nation
	Nibinamik First Nation
Mushkegowuk Council	Webequie First Nation
	Attawapiskat First Nation
	Fort Albany First Nation
	Kashechewan First Nation
Shibogama Council	Weenusk (Peawanuck) First Nation
	Kasabonika Lake First Nation
	Kingfisher Lake First Nation
	Wapekeka First Nation
	Wawakapewin First Nation
Windigo First Nations Council	Wunnumin Lake First Nation
	North Caribou Lake First Nation
Independent First Nation	Kitchenuhmaykoosib Inninuwug (KI)
	Mishkeegogamang First Nation
Métis Nation of Ontario	Métis Nation of Ontario – Region 2

The list provided by MECP reflects the Crown’s understanding of communities whose Aboriginal and/or treaty rights may be adversely affected by the Project and/or may have interests in the Project. The list is subject to change as new information becomes available throughout the environmental assessment process. The distinction between potentially affected communities and communities that may have interests will be reflected in the depth and frequency of consultation with the Indigenous communities



identified. Communities deemed to be potentially impacted will be engaged more frequently and in more depth than those determined only to have interests.

WFN further reviewed the lists of identified communities and assessed them based on the following criteria:

- › Geographically closer to the Project study area than others;
- › Known to have traditionally used some of the potentially affected lands in the past, or currently;
- › Downstream of the Project and may experience impacts as a result of effects to waterways;
- › Considered to have closer familial/clan connections to the members of the Webequie First Nation; and/or
- › Have been involved in all-season road planning in the Region, either directly with the Webequie First Nation, or in consideration of all-season road planning that the Webequie First Nation has been involved with in recent years.

Based on these factors, the Indigenous communities to be offered the deepest and most frequent engagement/consultation, include:

- › Webequie First Nation
- › Marten Falls First Nation
- › Kasabonika First Nation
- › Attawapiskat First Nation
- › Nibinamik First Nation
- › Neskantaga First Nation
- › Weenusk (Peawanuck) First Nation
- › Eabametoong First Nation

In addition to receiving all statutory notices, these communities will be provided comprehensive project information on a regular basis and full opportunity to review and comment on those materials, as well as face-to-face engagement/consultation (e.g., meetings).

The remaining Indigenous communities will also receive all statutory notices, will be provided comprehensive project information on a regular basis and full opportunity to review and comment on those materials, and will be offered direct face-to-face engagement/consultation (e.g., meetings), but on a less frequent basis than the communities listed above. Those communities include:

- › Aroland First Nation
- › Constance Lake First Nation
- › Fort Albany First Nation
- › Kashechewan First Nation
- › Kitchenuhmaykoosib Inninuwug
- › Kingfisher Lake First Nation
- › Wapekeka First Nation
- › Wawakapewin First Nation
- › Wunnumin Lake First Nation
- › Ginoogaming First Nation
- › Long Lake #58 First Nation
- › Mishkeegogamang First Nation
- › Métis Nation of Ontario – Region 2
- › North Caribou Lake First Nation





## 10.2.2 Government Agencies

### 10.2.2.1 Government Review Team

Based on the project components and potential project effects, it is expected that the following provincial and federal agencies will participate in the EA at some level. The listing is also based on inclusions suggested by the Ministry of the Environment, Conservation and Parks and the Impact Assessment Agency of Canada.

#### Ontario Government

- › Ministry of Energy, Northern Development and Mines
- › Ministry of the Environment, Conservation and Parks
- › Ministry of Natural Resources and Forestry
- › Ministry of Transportation
- › Ministry of Indigenous Affairs
- › Ministry of Education
- › Ministry of Community Safety and Correctional Services
- › Ministry of Economic Development, Job Creation and Trade
- › Ministry of Municipal Affairs and Housing
- › Ministry of Tourism, Culture and Sport
- › Ontario Provincial Police

#### Government of Canada

- › Impact Assessment Agency of Canada
- › Environment and Climate Change Canada
- › Fisheries and Oceans Canada
- › Crown-Indigenous Relations and Northern Affairs Canada
- › Indigenous Services Canada
- › Transport Canada

In addition to the broader GRT, an EA Coordination Team has been established to coordinate the requirements of the provincial and federal EA processes as efficiently as possible. The EA Coordination Team is comprised of the following provincial and federal agencies:

- › Ministry of Energy, Northern Development and Mines
- › Ministry of the Environment, Conservation and Parks
- › Ministry of Natural Resources and Forestry
- › Ministry of Transportation
- › Impact Assessment Agency of Canada

The mandate of the EA Coordination Team is to meet with the Webeque Supply Road (WSR) Project Team on a regular basis, in a forum where team members can exchange information, including providing each other with updates on the EA process; explore issues and collectively try to resolve them before they compromise the EA process; work on coordinating the EAs and keep the processes moving forward in lockstep to the greatest possible extent; and seek feedback on Indigenous and public and stakeholder consultation. EA Coordination Team meetings occur regularly in Thunder Bay and/or via teleconference, and will continue throughout the EA process. The EA Coordination Team may invite other GRT members to its meetings as needs and opportunities arise.



#### 10.2.2.2 Municipalities

Municipalities to be included in the consultation program were identified based on their proximity to the proposed all-season corridor, and include:

- › City of Thunder Bay
- › Municipality of Greenstone
- › Township of Pickle Lake
- › City of Timmins
- › Municipality of Sioux Lookout

#### 10.2.3 Public and Stakeholders

Interested and/or affected stakeholders, including non-governmental organizations, were identified based on the following interests:

- › Members of the public;
- › Crown land tenure and claim holders within the mineralized zone in the McF
- › Aulds Lake area;
- › Environmental interest groups;
- › Community based organizations; and
- › Recreational and eco-tourism businesses.

The full engagement and consultation Contact List developed to date for Indigenous Communities, government agencies and stakeholders is included in the Terms of Reference Consultation Plan developed in consultation with MECP (available for viewing on the project website: [www.supplyroad.ca](http://www.supplyroad.ca)).

### 10.3 Terms of Reference Engagement and Consultation Results

To date, the Webeque Project Team has implemented the Terms of Reference Consultation Plan.

#### 10.3.1 Activities and Key Comments and Concerns Expressed by Indigenous Groups/Community Members to Date

**Table 10-2** provides a description of consultation and engagement activities conducted with potentially affected communities to date. In addition to these activities, the Project website has been created ([www.supplyroad.ca](http://www.supplyroad.ca)). The website includes key project documents and information, including the Notice of Commencement of the Environmental Assessment Terms of Reference, and presentation and other project materials that describe the study. As consultation activities occur, the Project website will have updated project information and recordings of community meetings with Indigenous communities.



**Table 10-2: Overview of Activities and Events Conducted with Potentially Affected Indigenous Communities to Date**

Indigenous Group	Description of Engagement/Consultation Activities
<b>Webequie First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Chief and Council meeting and community meeting on February 22, 2019 to introduce the project scope, provide an overview of the EA processes and engagement/consultation activities, and provide an update on winter field studies conducted.</li> <li>Meeting with community members on July 16, 2019, to present key elements of the Draft ToR.</li> <li>Meeting with off-reserve community members on August 16, 2019, to present key elements of the Draft ToR.</li> </ul>
<b>Aroland First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Attawapiskat First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> </ul>
<b>Constance Lake First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>



Indigenous Group	Description of Engagement/Consultation Activities
<b>Eabametoong First Nation</b>	<ul style="list-style-type: none"> <li>• Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>• Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>• Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>• Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> </ul>
<b>Fort Albany First Nation</b>	<ul style="list-style-type: none"> <li>• Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>• Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Ginoogaming First Nation</b>	<ul style="list-style-type: none"> <li>• Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>• Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Kasabonika Lake First Nation</b>	<ul style="list-style-type: none"> <li>• Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>• Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>• Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>• Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> <li>• Meeting with Chief and Council on March 11, 2018, to review the Project scope and timelines, approach to consultation with community members and other Indigenous communities, and the</li> </ul>



Indigenous Group	Description of Engagement/Consultation Activities
	EA processes.
<b>Kashechewan First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Kingfisher Lake First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Meeting with Chief and Council on August 22, 2019, to introduce the project, present key elements of the Draft ToR and seek permission to meet with community members.</li> </ul>
<b>Kitchenuhmaykoosib Inninuwug (KI)</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Long Lake #58 First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Marten Falls First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to</li> </ul>



Indigenous Group	Description of Engagement/Consultation Activities
	<p>request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</p> <ul style="list-style-type: none"> <li>Meeting with Chief and Council on March 3, 2019, to review the Project scope and timelines, approach to consultation with community members and other Indigenous communities; and the EA processes.</li> <li>Meeting (at Webequie) with Chief and Council on August 9, 2019, to present key elements of the Draft ToR.</li> </ul>
<p><b>Mishkeegogamang First Nation</b></p>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Meeting with Chief and Council and community members on August 1, 2019, to introduce the project and present key elements of the Draft ToR.</li> </ul>
<p><b>Neskantaga First Nation</b></p>	<ul style="list-style-type: none"> <li>Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> </ul>
<p><b>Nibinamik First Nation</b></p>	<ul style="list-style-type: none"> <li>Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> </ul>



Indigenous Group	Description of Engagement/Consultation Activities
<b>North Caribou Lake First Nation</b>	<ul style="list-style-type: none"> <li>Meeting with Chief and Council on July 24, 2019, to introduce the project, present key elements of the Draft ToR and seek permission to meet with community members.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Wapekeka First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Meeting with Chief and Council on August 27, 2019, to introduce the project, present key elements of the Draft ToR and to seek permission to meet with community members.</li> </ul>
<b>Wawakapewin First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Meeting with Chief and Council on August 28, 2019, to introduce the project, present key elements of the Draft ToR and seek permission to meet with community members.</li> </ul>
<b>Weenusk (Peawanuck) First Nation</b>	<ul style="list-style-type: none"> <li>Received Letter from WFN (Chief Wabasse) to Chief and Council, dated November 23, 2018, to introduce the Project and requesting input on how they would like to be engaged.</li> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> <li>Received follow up letter to the Notice of Commencement for provincial Environmental Assessment Terms of Reference and to request for a meeting with Chief and Council to introduce the Project and discuss the EA process, dated February 12, 2018.</li> <li>Meeting with Chief and Council on March 15, 2018, to review the</li> </ul>



Indigenous Group	Description of Engagement/Consultation Activities
<b>Wunnumin Lake First Nation</b>	<p>Project scope and timelines, approach to consultation with community members and other Indigenous communities, and the EA processes.</p> <ul style="list-style-type: none"> <li>Received Letter from Ministry of the Environment, Conservation and Parks (MECP), dated December 19, 2018, to notify the community of the Project and that Webequie FN will be contacting Indigenous communities to discuss scope of the Project and the EA processes.</li> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>
<b>Métis Nation of Ontario – Region 2</b>	<ul style="list-style-type: none"> <li>Received Notice of Commencement to Prepare a provincial Environmental Assessment Terms of Reference, dated January 25, 2019.</li> </ul>

**Table 10-3** below provides comments compiled during the course of engagement conducted for the Webequie Supply Road Project to date by community.

In general, comments to date have generally been about potential impacts of road construction and operation to the use of land for traditional purposes such as gathering, hunting, trapping and fishing. There have also been concerns about potential impacts to historic and cultural areas. Impacts to traditional uses of the land will be minimized through corridor definition and construction methods. Similarly, impacts to cultural and historic areas will largely be mitigated through road alignment refinement.

It should also be noted that the alternatives evaluation process was largely conducted by and amongst Webequie First Nation community members in the absence of the engagement consultant. Discussions were held with a variety of community members, defined both demographically (i.e., elders, youth) and by their activities in relation to the land (i.e., land users, harvesters). Consensus regarding an initial community-preferred corridor was reached through the process of conducting these various formal and informal discussions until such point that there was general consensus as to a preferred corridor.

**Table 10-3: Key Comments and Concerns Expressed by Indigenous Groups/Community Members to Date**

Indigenous Group	Comments/Concerns Received from Indigenous Communities/Groups	Responses Provided to Indigenous Communities/Groups
Webequie First Nation	<ul style="list-style-type: none"> <li>Concerned about impacts to the use of land for traditional purposes such as gathering, hunting, trapping and fishing have been identified by Webequie land users. There have also been concerns about potential impacts to historic and cultural areas. Impacts to traditional uses of the land will be minimized through corridor definition and construction</li> </ul>	The Project Team indicated that they value community input and what the community finds important. The Project Team noted that information like this is important to ensure that the road is built responsibly and does not impact culturally sensitive areas.





Indigenous Group	Comments/Concerns Received from Indigenous Communities/Groups	Responses Provided to Indigenous Communities/Groups
	methods. Similarly, impacts to cultural and historic areas will largely be mitigated through road alignment refinement.	
Aroland First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Attawapiskat First Nation	<ul style="list-style-type: none"> <li>Asserted that the traditional territory of Attawapiskat First Nation coincides with the traditional territory of Webequie First Nation.</li> </ul>	Webequie First Nation and Attawapiskat First Nation to discuss further.
Constance Lake First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Eabametoong First Nation	<ul style="list-style-type: none"> <li>Joint letter with Neskantaga First Nation dated February 28, 2019, outlining concerns with the scope of the Environmental Assessment process and the Regional Framework Agreement.</li> </ul>	Response letter from Regional Consultation Coordinator sent to Eabametoong FN which indicated that that concerns related to the Regional Framework and jurisdiction should be addressed to the Province and to follow-up directly. It was noted that there are areas for alignment in terms of: inclusion of Traditional Knowledge in the EA, community participation and assessment of any potential impacts on Aboriginal and treaty rights in the Project Study Area. Requested meeting to discuss the Draft ToR.
Fort Albany First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Ginoogaming First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Kasabonika Lake First Nation	<ul style="list-style-type: none"> <li>Concerned about impacts to the land as a result of mining development in the area. Community members want to ensure that contractors and proponents are doing their part in conserving and protecting the environment.</li> </ul>	Webequie First Nation and Kasabonika Lake First Nation to discuss further.
Kashechewan First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Kingfisher Lake First Nation	<ul style="list-style-type: none"> <li>Noted that social impacts should be assessed, including security and fiscal responsibility if</li> </ul>	Project Team noted these concerns and will assess social and economic (negative and



Indigenous Group	Comments/Concerns Received from Indigenous Communities/Groups	Responses Provided to Indigenous Communities/Groups
	community members are employed during construction.	positive) impacts in the EA.
Kitchenuhmaykoosib Inninuwug (KI)	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Long Lake #58 First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Marten Falls First Nation	<ul style="list-style-type: none"> <li>Noted that access, control, security and land management are potential issues that communities would be concerned about.</li> </ul>	Project Team noted these concerns and will assess issues of access, control, security and land management in the EA, where possible.
Matawa Tribal Council	<ul style="list-style-type: none"> <li>Interested in learning more about how broader issues will be handled by the government, such as food supply, as this is an issue that is important to communities.</li> </ul>	Project Team will provide project updates at key milestones and will meet with Matawa Council upon request.
Métis Nation of Ontario – Region 2	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Mishkeegogamang First Nation	<ul style="list-style-type: none"> <li>Concerned about traffic impacts and public safety as a result of a road.</li> <li>Noted the pros (accessibility) and cons (loss of way of life) to having a road.</li> </ul>	Project Team noted these concerns and will assess issues of traffic, public safety, and cultural/traditional land use impacts in the EA.
Mushkegowuk Council	<ul style="list-style-type: none"> <li>Requested to be informed of information updates and future meetings.</li> </ul>	Project Team will provide project updates at key milestones and will meet with Mushkegowuk Council upon request.
Neskantaga First Nation	<ul style="list-style-type: none"> <li>Joint letter with Eabametoong First Nation dated February 28, 2019, outlining concerns with the scope of the Environmental Assessment process and the Regional Framework Agreement.</li> </ul>	Response letter from Regional Consultation Coordinator sent to Neskantaga FN which indicated that that concerns related to the Regional Framework and jurisdiction should be addressed to the Province and to follow-up directly. It was noted that there are areas for alignment in terms of: inclusion of Traditional Knowledge in the EA, community participation and assessment of any potential impacts on Aboriginal and treaty rights in the Project Study Area. Requested meeting to discuss the Draft ToR.



Indigenous Group	Comments/Concerns Received from Indigenous Communities/Groups	Responses Provided to Indigenous Communities/Groups
Nibinamik First Nation	<ul style="list-style-type: none"> <li>Concerned about loss of way of life and how it will be impacted by Provincial laws.</li> </ul>	Project Team noted this concern and will assess impacts to way of life in the EA.
North Caribou Lake First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Shibogama Council	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	
Wapekeka First Nation	<ul style="list-style-type: none"> <li>Noted that the Webequie process, and that the project is a First Nation-led project, are positive signs for other Indigenous communities, allowing to use Indigenous knowledge for considerations in the EA.</li> <li>Noted that there should be collective discussions amongst the community leaders to address the proposed road and seek comments, rather than approaching community leaders individually.</li> </ul>	Project Team noted these comments and indicated that Indigenous knowledge is important to the EA and was used for the routing of the Supply Road. The Project Team noted that there will be discussions with Tribal Councils and their Chiefs to discuss the process and Project.
Wawakapewin First Nation	<ul style="list-style-type: none"> <li>Noted to ensure engagement of Indigenous communities to obtain their input and feedback on potential impacts of the road.</li> <li>Noted that Webequie should have their own company to conduct environmental monitoring during construction activities.</li> </ul>	Project Team noted these comments and indicated that the engagement is ongoing.
Weenusk (Peawanuck) First Nation	<ul style="list-style-type: none"> <li>Concerned about downstream impacts of mining and mining-related development, including the supply road. Concerned about over-harvesting by First Nation neighbours to the south. Noted that wildlife studies on population and migration should be conducted during the EA to examine changes in population and distribution, particularly with moose and caribou.</li> </ul>	Project Team noted that wildlife surveys and studies will be conducted throughout the EA.
Windigo First Nations Council	<ul style="list-style-type: none"> <li>Interested in being informed on the Project, especially in relation to Windigo First Nation communities, namely North Caribou Lake First Nation.</li> </ul>	Project Team will provide project updates at key milestones and will meet with Windigo First Nations Council upon request.



Indigenous Group	Comments/Concerns Received from Indigenous Communities/Groups	Responses Provided to Indigenous Communities/Groups
Wunnumin Lake First Nation	<ul style="list-style-type: none"> <li>No comments to date.</li> </ul>	

Additional detail on input received to date is provided in the Record of Consultation accompanying the ToR.

### 10.3.2 Government Review Team and Municipal Involvement to Date

A summary of activities conducted with the GRT and agency involvement to date is presented in **Table 10-4**. Note that this includes activities related to the All-Season Community Road Study pre-dating the ToR phase of the EA.

**Table 10-4: All-Season Community Road Study Government Agency Review Team Involvement to Date**

Jurisdiction	Specific Agency	Date / Method of Consultation to Date
Federal Government	<ul style="list-style-type: none"> <li>Canadian Environmental Assessment Agency</li> <li>Fisheries and Oceans Canada</li> <li>Transport Canada</li> <li>Environment and Climate Change Canada</li> <li>Health Canada</li> </ul>	<ul style="list-style-type: none"> <li>CEA Agency consultation has been undertaken in the form of formal meetings on December 11, 2017 and March 1, 2018</li> <li>Provided Notice of Commencement of provincial Environmental Assessment Terms of Reference on January 25, 2019</li> </ul>
Provincial Government	<ul style="list-style-type: none"> <li>Ministry of Natural Resources and Forestry (MNRF)</li> <li>Ministry of Northern Development and Mines (MNDM)</li> <li>Ministry of the Environment and Climate Change (MOECC)</li> <li>Ministry of Transportation of Ontario (MTO)</li> </ul>	<ul style="list-style-type: none"> <li>MNRF, MOECC and MNDM consultation has been undertaken in the form of formal meetings on October 12, 2017, November 24, 2017, December 11, 2017 and March 1, 2018</li> <li>MTO consultation has been undertaken in the form of formal meetings on October 12, 2017 and November 16, 2017</li> <li>Provided Notice of Commencement of provincial Environmental Assessment Terms of Reference on January 25, 2019</li> </ul>
Provincial Law Enforcement Agencies	<ul style="list-style-type: none"> <li>Nishnawbe-Aski Police Service (NAPS)</li> </ul>	<ul style="list-style-type: none"> <li>Met with Staff-Sergeant Merle Loon in first quarter 2016 as part of All-Season Community Road Study regarding whether all-season roads would be subject to provincial Highway Traffic Act, resulting in all road users having to be licensed and insured</li> </ul>



At the outset of the Webeque Supply Road Project ToR phase, information request letters, project notification letters and Notice of Commencement of EA Terms of Reference were sent to municipalities and the agencies on the Government Review Team (GRT) list. These letters provided a brief overview of the Project and upcoming studies, and requested agencies to provide a statement of confirmation that they wish to participate in the study, as well as provide any required or useful information to the Project Team.

Discussions with the EA Coordination Team to date have focused on the regulatory process, including coordination of input and guidance provided by CEA Agency and MECP; permit requirements; delegation of duty to consult; and anticipated requirements and expectations for the coordinated environmental assessment processes. Guidance has also been received on the consultation process, as well as development of the provincial EA Terms of Reference and federal EA Project Description.

### 10.3.3 Public and Stakeholder Involvement to Date

The Notice of Commencement for the Environmental Assessment Terms of Reference was published in the following newspapers:

- › Thunder Bay Chronicle on January 25, 2019;
- › Timmins Daily Press on January 25, 2019;
- › Sioux Lookout Bulletin on January 30, 2019;
- › Wawatay News Website between June 1 and June 30, 2019; and
- › Wawatay Newspaper on June 15, 2019.

The Notice was also published on the Project website at [www.supplyroad.ca](http://www.supplyroad.ca).

No formal activities/events have been conducted for members of the general public to date.

No comments have been received and no members of the public have contacted the Webeque Project Team to date.

## 10.4 Engagement and Consultation Activities During the EA Study

The engagement and consultation approach and mechanisms established for the ToR phase will continue through the EA study. Additionally, any feedback received from Indigenous communities, GRT, municipalities, stakeholders and the public during the ToR phase regarding the consultation approach and mechanism will be taken into account and the appropriate adjustments made.

Throughout the EA study, there will be a number of milestones that the Webeque Project Team will meet in order for the EA to progress towards successful completion. These include:

- › Commencement of EA study following ministerial approval of the Terms of Reference;
- › Further development and identification of alternative methods for implementing the Project and criteria for evaluating alternatives;
- › Evaluation of alternatives and identification of preferred alternative;
- › Submission of Draft EAR/IS; and
- › Submission of Final EAR/IS.



### 10.4.1 EA Engagement and Consultation with Indigenous Communities

A variety of activities and materials will be used to provide information and receive input from Indigenous communities during the EA phase. **Table 10-5** outlines the mechanisms, activities and events that are planned for various stages throughout the EA study and will be used at milestone points to ensure optimal engagement with Indigenous communities.

**Table 10-5: Indigenous Consultation and Engagement Methods during the Terms of Reference**

Method of Engagement	Description
Notification Letters	<p>Notification letters will be prepared and sent by registered mail to all of the identified Indigenous communities and Tribal Councils (as listed in Table 10-1) to inform them of the following EA milestones:</p> <ul style="list-style-type: none"> <li>• Commencement of EA study following ministerial approval of the Terms of Reference;</li> <li>• Further development and identification of alternative methods for implementing the Project and criteria for evaluating alternatives;</li> <li>• Evaluation of alternatives and identification of preferred alternative;</li> <li>• Submission of Draft EAR/IS; and</li> <li>• Submission of Final EAR/IS.</li> </ul>
Public Notices and Newspaper Advertising	<p>Public Notices will be issued at various points throughout the EA study to inform all identified Indigenous communities of EA commencement and submission and to invite attendance at the community meetings. Notices to be published include:</p> <ul style="list-style-type: none"> <li>• Notice of Commencement of EA Study;</li> <li>• Notice of Community Meetings to review alternatives and their assessment;</li> <li>• Notice of Draft EAR/IS for Review;</li> <li>• Notice of Submission of Final EAR/IS for Review.</li> </ul> <p>The public notices will be published in the Wawatay News, Thunder Bay Chronicle Journal, Timmins Daily Press, and Sioux Lookout Bulletin and posted on the Project Website to reach Indigenous communities across Northern Ontario.</p>
Community Visits	<p>Community visits are planned throughout the EA schedule with the eight most potentially affected communities (see Section 10.2.1) – 3 for each of the 8 communities. Community visits to the other 14 communities will be planned upon request. The current schedule includes provision for 2 visits to each of these communities. Community meetings will provide information on the EA process and to seek feedback and comments to be incorporated into the EA.</p> <p>Specific activities to be conducted during community visits include:</p> <ul style="list-style-type: none"> <li>• Outline the purpose and scope of the EA, including schedule and EA milestones;</li> </ul>



Method of Engagement	Description
	<ul style="list-style-type: none"> <li>• Present the results of studies that have been conducted;</li> <li>• Obtain input and feedback from community members on the alternatives development and assessment;</li> <li>• Outline proposed environmental mitigation, protection and compensation measures associated with the preferred alternative;</li> <li>• Obtain general input from community members about the Project and information they wish to share.</li> </ul> <p>The Draft EAR/IS will be available at the Administration office of each Indigenous community for community members to review during the public review periods. The Project Team will incorporate feedback and comments received on the Draft into the Final EAR/IS. The Final EAR/IS will also be made available at the Administration office for viewing.</p>
Meeting with Off-Reserve Community Members	<p>Two (2) meetings with off-reserve community members of the 22 Indigenous communities (see Section 10.2.1) will take place during the EA schedule. These meetings will be held in the City of Thunder Bay, as this is the most central location closest to the Project Study Area. The purpose of the meetings is generally as described above for the community visits, focussing on obtaining input and feedback on the alternatives development and assessment. The meetings will occur at the same project stage as the community visits.</p> <p>These off-reserve community members will have an opportunity to review the Draft EAR/IS during the public review period at the participating municipal offices and public libraries. Off-reserve community members may provide comments and feedback on the Draft EAR/IS, and Final EAR/IS with comments incorporated, through the same channels as on-reserve community members.</p>
Engagement with Métis Nation of Ontario	<p>Information meetings will be held with the Métis Nation of Ontario (MNO) upon request. Meetings will be held in the City of Thunder Bay. MNO will receive a copy of the Draft and Final EAR/IS for feedback and comments during the public review periods.</p>
Radio Information Sessions	<p>Radio information sessions will be broadcast over Wawatay Radio, throughout the Wawatay broadcast region. These sessions will take place periodically throughout the EA study schedule. The sessions will be in an open dialogue format with the Project Team to allow community members to ask questions about the Project and to obtain their feedback and input. In addition, community meetings will be recorded and broadcasted to allow for community members that cannot attend meetings to participate.</p>



Method of Engagement	Description
Engagement with Tribal Councils and Nishnawbe Aski Nation	Tribal Councils and the Nishnawbe Aski Nation will be provided information and will be provided opportunities to comment throughout the EA study schedule. Meetings will be held upon request. Tribal Councils and the Nishnawbe Aski Nation will receive a copy of the Draft and Final EAR/IS for feedback and comments during the public review periods.
Communication Materials	Various communication materials will be developed for use at meetings. These include presentation slide decks, project fact sheets, handouts, display boards, etc. Communication materials will be in plain language and free of technical jargon to ensure that information is clear and easy to understand. Some materials will be translated into the native language of the communities.
Audio and Visual Products	For those Indigenous communities who have the capability, community meetings and presentations will be live-streamed through local community media to allow for a wider audience to participate in the meetings and have the opportunity to ask questions and provide feedback. Some recordings of the community presentations will be saved and posted on the Project Website for public viewing.
Project Website	<p>A Project Website is available for the public to review project related information at <a href="http://www.supplyroad.ca">www.supplyroad.ca</a>. Materials that will be posted on the website include:</p> <ul style="list-style-type: none"> <li>• Commencement of EA study following ministerial approval of the Terms of Reference;</li> <li>• Further development and identification of alternative methods for implementing the Project and criteria for evaluating alternatives;</li> <li>• Evaluation of alternatives and identification of preferred alternative;</li> <li>• Submission of Draft EAR/IS;</li> <li>• Submission of Final EAR/IS Project Newsletters;</li> <li>• Recorded videos of community presentations;</li> <li>• Other materials that are developed over the course of the EAR/IS preparation period.</li> </ul> <p>Community members will be able to provide comments and feedback on the Draft EAR/IS through the website. The Project Team will ensure that feedback and comments received are incorporated into the Final EAR/IS.</p>
Project Newsletters	Project Newsletters will be developed on a monthly basis, providing information on project updates and summary information of project milestones. These will be posted on the Project Website and will be in plain language that will clearly explain project information for community members to understand. Newsletters will be translated in the language native to communities.





#### 10.4.1.1 How Indigenous Knowledge will be Gathered and Used

EA engagement and consultation activities will include the gathering of Indigenous Knowledge information. The Webeque Project Team acknowledges that Indigenous communities have been documenting Indigenous Knowledge for years within the project area. The Webeque Project Team will collect existing Indigenous Knowledge that is specific to the Supply Road project area. It is also acknowledged that, despite the extensive amount of existing Indigenous Knowledge available, there may be small gaps that necessitate additional, site-specific data collection.

Indigenous Knowledge is considered to be a holistic body of knowledge containing information and records collected by Indigenous communities that is considered to be of cultural, spiritual, historical and community significance to its members. Much of this knowledge may have been passed on from generation to generation. Each community will have its own approach to collecting, recording, sharing and using this knowledge. WFN will acknowledge and respect the sensitive and confidential nature of Indigenous Knowledge collection and its use.

WFN intends to use Indigenous Knowledge and other information received from community members for the Project to assist with several key elements of the EA process, including:

- › Assessing existing Indigenous Knowledge information in relation to the road project and to understand additional work that may be required;
- › Incorporating Indigenous Knowledge currently available to establish a baseline to monitor change going forward;
- › Evaluating alternatives and assessing potential impacts of the Project (e.g., criteria and indicators of relevance to Indigenous communities for all environmental components); and
- › Developing environmental mitigation, protection and compensation measures, and monitoring commitments and accommodation measures, where necessary.

#### 10.4.2 Government Agency, Public and Stakeholder Engagement and Consultation

The following sections provide a plan for engaging and consulting government agencies and non-Indigenous communities and stakeholders, based on EA study milestones similar to those for Indigenous communities.

##### 10.4.2.1 Government Review Team

At the outset of the EA study, information request letters and project notification letters will be sent to the agencies on the Government Review Team (GRT) list. These letters will provide a brief overview of the work to be conducted during the EA phase, including upcoming baseline studies, as well as requesting any required or useful information through their technical representative. At subsequent EA milestone points, the Webeque Project Team will provide information to and request input from the GRT. Those agencies listed on the GRT that have indicated an interest in the Project will receive project status reports, opportunities to comment on studies to be conducted, the development and evaluation of alternatives, notices of upcoming consultation events (refer to open house session approach in Section 10.4.2.3), and the opportunity to contribute to the review of the Draft and Final EAR/IS.

##### 10.4.2.2 Municipalities

Municipalities will be notified at the EA milestones and will be invited to open house sessions being held in the City of Thunder Bay (refer to Section 10.4.2.3 for open house approach). While the Municipality of Greenstone, Township of Pickle Lake, City of Timmins and Municipality of Sioux Lookout will be included



within the consultation program due to their location and interested stakeholders, public information sessions will not be held at these locations. Instead, any public information sessions will be held in the City of Thunder Bay, as this is the most central location to the Webequie First Nation and, therefore, the likely all-season road corridor. The Webequie Project Team will consider requests for additional open houses in other locations.

#### 10.4.2.3 Public and Stakeholders

All identified affected and/or interested stakeholders and members of the public will be notified at the EA study milestones. The public and stakeholders will have the opportunity to attend two (2) open house sessions that will be held in City of Thunder Bay – focussing on:

- 1) Development and evaluation of alternatives; and
- 2) Presentation of the preferred alternative and associated environmental mitigation, protection and compensation proposals developed to date.

It is proposed that the dates for the government/public open house sessions coincide with those for the off-reserve Indigenous community members, with a late afternoon – early evening slots allocated to government (GRT/municipal/elected representative), the public and stakeholder groups, and later evening slot allocated to off-reserve Indigenous community members.

The open houses will include display materials containing information on the Project background, the EA study process, known existing project location environmental conditions, the results of studies that have been conducted; the development and evaluation of alternatives, the project schedule and the results of the consultation program. The Webequie Project Team will be available to receive and respond to questions and have an open dialogue regarding the EA process. Written comments may be prepared and left at the open house venue or sent to the Project Team within a specified period following the event.

The public and stakeholders will be notified regarding the commencement of the EA and submission of the Draft and Final EAR/IS. The EAR/IS will be available for review on the project website, and at municipal offices or nearby public libraries in:

- › City of Thunder Bay
- › Municipality of Greenstone
- › Township of Pickle Lake
- › City of Timmins
- › Municipality of Sioux Lookout

**Table 10-6** below outlines the methods of engagement with the government agency, public and stakeholder groups described above.



**Table 10-6: Government Agency, Public and Stakeholder Methods of Engagement During the EA Study**

Method of Engagement	Description
Notification Letters	<p>Notification letters will be prepared and sent by mail and email to the public and stakeholders identified and included in the Stakeholder Contact List at the EA milestones:</p> <ul style="list-style-type: none"> <li>• Commencement of EA study following ministerial approval of the Terms of Reference;</li> <li>• Further development and identification of alternative methods for implementing the project and criteria for evaluating alternatives;</li> <li>• Evaluation of alternatives and identification of preferred alternative;</li> <li>• Submission of Draft EAR/IS; and</li> <li>• Submission of Final EAR/IS.</li> </ul>
Public Notices and Newspaper Advertising	<p>Public Notices will be issued at various points throughout the Project to inform the public and stakeholders of EA study commencement and submission and to invite attendance at the community meetings. Notices to be published include:</p> <ul style="list-style-type: none"> <li>• Notice of Commencement of EA Study;</li> <li>• Notice of Open House sessions;</li> <li>• Notice of Draft EAR/IS for Review;</li> <li>• Notice of Submission of Final EAR/IS for Review.</li> </ul> <p>The public notices will be published in the Wawatay News, Thunder Bay Chronicle Journal, Timmins Daily Press, and Sioux Lookout Bulletin and the Project Website to reach Indigenous communities across Northern Ontario.</p>
Open Houses	<p>As discussed in Section 10.4.2.3, during the EA, two (2) open houses will be planned in the City of Thunder Bay for government agencies, the public and stakeholders. The open houses will serve as a forum for the public and stakeholders to provide feedback and comments on the results of the studies that have been conducted, development and evaluation of alternatives and presentation of the preferred alternative.</p>
Communication Materials	<p>Various communication materials will be developed for use at meetings. These include presentation slide decks, project fact sheets, handouts, display boards, etc. Communication materials will be in plain language and free of technical jargon to ensure that information is clear and easy to understand.</p>



Method of Engagement	Description
Project Website	<p>A Project Website is available for government agencies, the public and stakeholders to review project related information at <a href="http://www.supplyroad.ca">www.supplyroad.ca</a>. Materials that will be posted on the website include:</p> <ul style="list-style-type: none"> <li>• Notice of Commencement of EA study following ministerial approval of the Terms of Reference;</li> <li>• Information on the further development and identification of alternative methods for implementing the Project and criteria for evaluating alternatives;</li> <li>• Information on the evaluation of alternatives and identification of preferred alternative;</li> <li>• Notice of Open House sessions;</li> <li>• Notice of Draft EAR/IS for Review;</li> <li>• Draft EAR/IS;</li> <li>• Notice of Submission of Final EAR/IS for Review;</li> <li>• Final EAR/IS;</li> <li>• Recorded videos of community presentations;</li> <li>• Other materials that are developed over the course of the EAR/IS preparation period.</li> </ul> <p>Public and stakeholder groups will be able to provide comments and feedback on the Draft EAR/IS through the website. The Project Team will ensure that feedback and comments received are incorporated into the Final EAR/IS.</p>
Project Newsletters	<p>Project Newsletters will be developed on a monthly basis, providing information on project updates and milestones. These will be posted on the Project Website and will be in plain language that will clearly explain project information for community members to understand. Newsletters will be translated in the language native to communities.</p>
<b>EAR/IS Document Review</b>	<p>Interested public and stakeholders will have an opportunity to review the Draft and Final EAR/IS during the public review periods at the participating municipal offices and public libraries.</p>

### 10.4.3 Schedule of Consultation Activities

**Table 10-7** below outline the EA milestones, the associated consultation activity and proposed timeframe. It should be noted that this schedule is subject to change based on the availability of Indigenous communities to meet with the Project Team.



**Table 10-7: EA Consultation Milestones**

Regulatory Milestone/Activity	Consultation Activity	Outcome	Schedule (2019 - 2022)
<b>Notice of Commencement of EA</b>			<b>March 2020</b>
	<ul style="list-style-type: none"> <li>• Circulate Notice of Commencement of ToR</li> <li>• Letter to Chief and Councils</li> <li>• Meet Chiefs and Councils</li> </ul>	<ul style="list-style-type: none"> <li>• Identify interest to participate</li> </ul>	
<b>Development of Alternatives</b>			<b>March 2020 – September 2020</b>
	<ul style="list-style-type: none"> <li>• Indigenous Community meetings to introduce the Project and seek input on alternatives</li> <li>• Off-Reserve Community meeting</li> <li>• Non-Indigenous communities, public and stakeholder open house (Thunder Bay)</li> <li>• Website</li> <li>• Monthly Newsletters (to be posted on the Website)</li> <li>• Distribution of EAR materials (e.g., presentation slide deck, fact sheets)</li> </ul>	<ul style="list-style-type: none"> <li>• Input to alternatives</li> <li>• Input to EAR</li> <li>• Share Indigenous Knowledge to characterize existing conditions and identify project area features and resources that are of value to the community</li> </ul>	
<b>Evaluation of Alternatives</b>			<b>March 2020 – September 2020</b>
	<ul style="list-style-type: none"> <li>• Indigenous Community meetings to evaluate alternatives</li> <li>• Website</li> <li>• Monthly Newsletters (to be posted on Website)</li> <li>• Circulation of EA materials</li> </ul>	<ul style="list-style-type: none"> <li>• Input to alternatives</li> <li>• Evaluate alternatives</li> <li>• Input to EAR</li> <li>• Incorporation of Indigenous Knowledge obtained into Draft EAR</li> </ul>	
<b>Review of Draft EAR/IS</b>			<b>January 2021 – March 2021</b>
	<ul style="list-style-type: none"> <li>• Indigenous Community meetings to discuss and present the Draft EAR/IS, seek comments on the Draft EAR/IS, and solicit additional information for inclusion in the Final EAR</li> <li>• Non-Indigenous communities, public and stakeholder open house (Thunder Bay)</li> <li>• Website</li> <li>• Monthly Newsletters (to be posted on Website)</li> </ul>	<ul style="list-style-type: none"> <li>• Input to alternatives</li> <li>• Evaluate alternatives</li> <li>• Incorporation of Indigenous Knowledge obtained into Draft EAR/IS</li> <li>• Comments on Draft EIS/ EAR</li> </ul>	



Regulatory Milestone/Activity	Consultation Activity	Outcome	Schedule (2019 - 2022)
	<ul style="list-style-type: none"> <li>• Circulation of EA materials</li> <li>• Post document at Indigenous community Administration offices and participating municipal offices and libraries (document will be provided via email; hardcopy will be provided upon request)</li> </ul>		
<b>Review of Final EAR/IS</b>			<b>August 2021 – February 2022</b>
	<ul style="list-style-type: none"> <li>• Circulate Notice of Submission of Final EAR/IS</li> <li>• Letter to Chiefs and Councils</li> <li>• Website</li> <li>• Monthly Newsletters (to be posted on Website)</li> <li>• Distribution of EA materials</li> <li>• Post document at Indigenous community Administration offices and participating municipal offices and libraries (document will be provided via email; hardcopy will be provided upon request)</li> <li>• Indigenous community meetings, upon request or as necessary to resolve issues</li> <li>• Follow up calls to confirm receipt of document</li> </ul>	<ul style="list-style-type: none"> <li>• Receive comments on EAR/IS</li> <li>• Prepare responses to comments on EAR/IS</li> </ul>	

## 10.5 Record of Consultation

The EA study will maintain and augment the Record of Consultation developed during the Terms of Reference phase of the Project.

The Record of Consultation is a self-standing document that supports the EA study. It will document all Indigenous, government agency, stakeholder and public and communication and engagement activities undertaken, and it will include all concerns and issues that are raised during the EA study, and any responses, resolutions, agreements and commitments. However, where comments influence the preferred alternative or commitments to mitigation and monitoring/reporting, they will be addressed in relevant sections of the EAR/IS. Other comments relating to the project will be addressed the Consultation Section of the EAR/IS and the Record of Consultation, outlining the comment and the response provided.



The consultation log will be updated to reflect each communication and engagement/consultation activity. A copy of the aggregate consultation record of all communication activities will be provided to regulators as required by the regulator and each Indigenous community will be provided with a copy of the Record of Consultation pertaining to that community, concurrent with the submission to regulators. The consultation database includes the following information relating to each engagement and consultation event or activity:

- › Date on which the communication, event or activity occurred;
- › Method of communication (e.g., letter, e-mail, phone call, face-to-face);
- › Identification of initiator and recipient of communication or, in the case of a meeting, organizer and participants attending the meeting;
- › Copy of or link to communication in the case of written communication, as well as copy of/or link to any other relevant documentation provided or generated as part of the communication, including all regulatory information provided, notices for community meetings, and draft versions of all materials prepared for EA;
- › Summary of communication or, in the case of a meeting, meeting notes; and
- › Identification of issues raised or discussed and any follow-up action or undertaking.



## 11 Flexibility to Accommodate New Circumstances

The Project, as described within this ToR, is based upon a conceptual level of design information, and does not represent the final design, location and scope of the proposed undertaking. Therefore, the proposed project presented in this ToR by WFN should be viewed as a preliminary description, which is subject to change as the Project evolves during preparation of the EA, based on the results of ongoing engineering design, the results of baseline characterization and effects assessment, and the results of engagement/consultation with Indigenous communities, government agencies, the public, stakeholders and other affected and interested parties. These factors could result in the alteration of technically and economically feasible alternative methods of carrying out the Project, including the alignment of the road corridor identified during the ToR phase, before the proposed or final undertaking (i.e., the Project) is confirmed and presented in the EAR/IS.

In accordance with subsection 6.1(1) of the EA Act, WFN recognizes that the EA and the associated EAR/IS must be conducted/prepared in accordance with the approved ToR. Notwithstanding, WFN is aware that unforeseen circumstances may arise that could prevent the commitments in the ToR from being met. As such, flexibility has been incorporated into this ToR, where appropriate, to accommodate new circumstances or issues/concerns that may arise as the EA progresses and the design advances for the Project. In this regard, it is understood that certain aspects of the ToR may be adjusted without the need to re-start the provincial EA process. For this reason, the ToR has not committed to the precise route or alignment for the 35 m wide all-season road corridor within the preferred 2 km wide corridor.

For the purposes of preparing this ToR, flexibility is defined to include a minor variation or modification to the ToR itself, such as a change in engagement methods with Indigenous communities, baseline environment characterization methods, effects assessment methods, and refinements to the Study Area or environmental factors, criteria and indicators to measure change (i.e., environmental components valued by WFN and other Indigenous communities). For example, through engagement with Indigenous communities and participating regulatory agencies during the EA, it may be necessary, advisable or beneficial to change the local or regional study area boundaries for collection of additional Indigenous Knowledge or scientific data. Therefore, to provide flexibility, the ToR has not established detailed existing conditions or a full suite of potential environmental effects, as these will be determined during the EA process and presented in the EAR/IS.

Any proposed minor modifications to the ToR will be discussed with the MECPP prior to proceeding with the change.

### 11.1 Dispute Resolution Strategy

Consultation and engagement with Indigenous communities and federal/provincial agencies is expected to be ongoing throughout the EA and into the implementation phase for the Project. All comments and input received from Indigenous communities, the public, government agencies and stakeholders will be documented in a summary table and included in the EAR/IS and in the detailed stand-alone Record of Consultation. The summary table will provide a response to each issue and how the issue was addressed. Where resolution of issues has not been possible, this will be noted, along with a record of all attempts to resolve the issue. The EAR/IS will also include a consultation summary and a record of comments received, and how WFN proposes to reasonably address any issues raised, including any agreement on the approach on how to address the issue.





## Webeque Supply Road Environmental Assessment Draft Terms of Reference



Webeque First Nation will develop a detailed issues resolution strategy during the EA. The consultation and engagement with other Indigenous communities is intended to be an open and respectful process, which offers a means to resolve issues and disputes concerning the EA. Where there are disputes and/or issues that cannot be resolved through discussions, Webeque First Nation would like to maintain its traditional approach to resolving potential disputes as the first step in the process. This traditional approach will consist of a community representatives' group including Elders, Youth, Women and others (to be determined by the community on a case by case basis) to share perspectives, understand the issue(s) identified, maintain respectful dialogue and recommend appropriate options. If no resolution can be made then a conventional dispute resolution process will be used.